



## **Appendix J**

### **South Cambridgeshire Local Development Framework**

#### **Monitoring Strategy**

#### **Responses to Representations**

**Special Council 15 November 2005**

# *Draft Monitoring Strategy Incorporating Cambridge East Monitoring Strategy*

## *Public Participation Report*

2 KEY MONITORING PRINCIPLES

Paragraph 2.1

| <i>Representations</i> | <i>Nature</i> | <i>Representation Summary</i> | <i>Councils' Assessment</i> | <i>Change to Draft DPD</i> |
|------------------------|---------------|-------------------------------|-----------------------------|----------------------------|
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### ***2 KEY MONITORING PRINCIPLES***

#### *Paragraph 2.1*

|                                       |        |   |        |
|---------------------------------------|--------|---|--------|
| 11289 - Cambridgeshire County Council | Object | There should be reference to monitoring the underlying relationships between dwellings/housing/households/population/labour force on the one hand and employment/working population on the other. | Noted. |
|---------------------------------------|--------|---|--------|

#### *Section Text*

|   |        |   |   |
|---|--------|---|---|
| 10739 - Countryside Properties (Special Projects) Plc | Object | These objections relate to: (1) Para 2.10; These objections relate to the failure of the Monitoring Strategy to provide clear indicators and targets for the delivery of new housing within the District generally (and specifically at Northstowe), to the lack of any clear strategy for making realistic assessments of future housing supply, and to the lack of any clear/effective mechanism for correcting an under-supply of new housing within the Plan. | <p>The phasing and delivery of new housing provision in the district as a whole and at Northstowe will be set out in the Core Strategy and Development Control documents and in the relevant Area Action Plan. Assessments of future housing supply will be carried out on a site-by-site basis, with the likelihood of development coming forward on the site, and the timescale for that development, assessed with reference to market conditions and with reference to the knowledge of the development control staff who deal with the site. Assessment of the likely number of homes that will come forward through "windfall" development has been carried out in the district's urban capacity study, an updated version of which will be published at the submission stage of the LDF.</p> <p>One of purposes of the Annual Monitoring Report is to identify if an under-supply of new housing is likely to occur during the plan period. If the Annual Monitoring Report identifies that there is a high likelihood of housing supply targets not being met, this will trigger modification of the Core Strategy and/or Area Action Plans to ensure that the under-supply of housing is remedied.</p> |
|---|--------|---|---|

| <i>Representations</i> | <i>Nature</i> | <i>Representation Summary</i> | <i>Councils' Assessment</i> | <i>Change to Draft DPD</i> |
|------------------------|---------------|-------------------------------|-----------------------------|----------------------------|
|------------------------|---------------|-------------------------------|-----------------------------|----------------------------|

### ***3 PROPOSED METHODOLOGY***

#### *Paragraph 3.1*

|                                       |        |  |  |  |
|---------------------------------------|--------|--|--|--|
| 11309 - Cambridgeshire County Council | Object | No mention of monitoring against the Cambridgeshire and Peterborough Structure Plan, although this is referred to elsewhere. | Noted. The Local Development Framework as a whole seeks to be compatible with the Cambridgeshire and Structure Plan 2003 policies. The Annual Monitoring Report monitors the extent to which the LDF policies are being implemented. It is considered that this indirect link between the LDF monitoring indicators and the Structure Plan is sufficient in terms of monitoring LDF performance. |  |
|---------------------------------------|--------|--|--|--|

#### *Section Text*

|   |        |   |   |  |
|---|--------|---|---|--|
| 10740 - Countryside Properties (Special Projects) Plc | Object | These objections relate to: (2) Paras 3.35-3.45; These objections relate to the failure of the Monitoring Strategy to provide clear indicators and targets for the delivery of new housing within the District generally (and specifically at Northstowe), to the lack of any clear strategy for making realistic assessments of future housing supply, and to the lack of any clear/effective mechanism for correcting an under-supply of new housing within the Plan. | <p>The phasing and delivery of new housing provision in the district as a whole and at Northstowe will be set out in the Core Strategy and Development Control documents and in the relevant Area Action Plan. Assessments of future housing supply will be carried out on a site-by-site basis, with the likelihood of development coming forward on the site, and the timescale for that development, assessed with reference to market conditions and with reference to the knowledge of the development control staff who deal with the site. Assessment of the likely number of homes that will come forward through "windfall" development has been carried out in the district's urban capacity study, an updated version of which will be published at the submission stage of the LDF.</p> <p>One of purposes of the Annual Monitoring Report is to identify if an under-supply of new housing is likely to occur during the plan period. If the Annual Monitoring Report identifies that there is a high likelihood of housing supply targets not being met, this will trigger modification of the Core Strategy and/or Area Action Plans to ensure that the under-supply of housing is remedied.</p> |  |
|---|--------|---|---|--|

| <i>Representations</i> | <i>Nature</i> | <i>Representation Summary</i> | <i>Councils' Assessment</i> | <i>Change to Draft DPD</i> |
|------------------------|---------------|-------------------------------|-----------------------------|----------------------------|
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## **ANNEX 2: TABLES OF INDICATORS**

### *CO1a*

|                                       |        |   |  |   |
|---------------------------------------|--------|---|--|---|
| 11311 - Cambridgeshire County Council | Object | ST/a, page 30, EM3, EM4, EM5: Targets - Could set employment density targets for specific sites. We are aiming to measure these by combining data from the employers' database with the site records held by Strategic Planning's Research & Monitoring Team. | Noted. This issue will be considered in the annual monitoring report. Obtaining data for this year's AMR is unlikely to be possible. | Include a new local output indicator in the annual monitoring report which measured employment density on new employment sites. |
|---------------------------------------|--------|---|--|---|

### *CO1b*

|                                       |        |  |   |  |
|---------------------------------------|--------|--|---|--|
| 11312 - Cambridgeshire County Council | Object | Page 31 EM3: We can monitor employment by industry sectors through the employers database and have been doing so for many years. | Noted. County Council Research Group will be the source for data obtained for this indicator. |  |
|---------------------------------------|--------|--|---|--|

### *CO1c*

|                                       |        |   |   |                                  |
|---------------------------------------|--------|---|---|----------------------------------|
| 11313 - Cambridgeshire County Council | Object | Page 32 ET/c. There is confusion between 'land developed for employment purposes' and 'employment'. The latter is not monitored by the 'annual monitoring survey' although attempts will be made to monitor the number of jobs through our employers' database. | The reference to "employment" in the target to ET/c should refer "employment land". | Amend indicator to reflect this. |
|---------------------------------------|--------|---|---|----------------------------------|

### *CO1d*

|                                       |        |   |        |   |
|---------------------------------------|--------|---|--------|---|
| 11315 - Cambridgeshire County Council | Object | Page 33 ET/a etc EM3, EM4, EM5. Explicit reference should be made to using the County Council's employers database to monitor actual employment levels in critical industry clusters. | Agree. | Add reference to County Council's employers database as being the source of information for this indicator. |
|---------------------------------------|--------|---|--------|---|

| <i>Representations</i>                                | <i>Nature</i> | <i>Representation Summary</i>  | <i>Councils' Assessment</i>   | <i>Change to Draft DPD</i>                                |
|---|---------------|--|---|---|
| <i>CO2a</i>   |               |  |   |   |
| 10741 - Countryside Properties (Special Projects) Plc | Object        | These objections relate to: (3) Table 1 in respect of Policy ST1; These objections relate to the failure of the Monitoring Strategy to provide clear indicators and targets for the delivery of new housing within the District generally (and specifically at Northstowe), to the lack of any clear strategy for making realistic assessments of future housing supply, and to the lack of any clear/effective mechanism for correcting an under-supply of new housing within the Plan. | <p>The phasing and delivery of new housing provision in the district as a whole and at Northstowe will be set out in the Core Strategy and Development Control documents and in the relevant Area Action Plan. Assessments of future housing supply will be carried out on a site-by-site basis, with the likelihood of development coming forward on the site, and the timescale for that development, assessed with reference to market conditions and with reference to the knowledge of the development control staff who deal with the site. Assessment of the likely number of homes that will come forward through "windfall" development has been carried out in the district's urban capacity study, an updated version of which will be published at the submission stage of the LDF.</p> <p>One of purposes of the Annual Monitoring Report is to identify if an under-supply of new housing is likely to occur during the plan period. If the Annual Monitoring Report identifies that there is a high likelihood of housing supply targets not being met, this will trigger modification of the Core Strategy and/or Area Action Plans to ensure that the under-supply of housing is remedied.</p> |   |
| <i>LOA2</i>   |               |  |   |   |
| 11316 - Cambridgeshire County Council                 | Object        | Page 35 HG/a. Reference to attempts to monitor affordable housing a share of all housing (i.e. incorporating changes within the existing stock) is critical to assessing the need for affordable new build in the future.  | Noted.  | This will be referred to in the Annual Monitoring Report. |
| <i>LOA4</i>   |               |  |   |   |
| 11317 - Cambridgeshire County Council                 | Object        | Page 36 HG/a No reference to the on-going survey of needs for travellers' sites and pitches which is due to report in October 2005.  | The results of the survey of needs for travellers' sites and pitches will be addressed in the Annual Monitoring Report.   |   |

| <i>Representations</i>  | <i>Nature</i> | <i>Representation Summary</i>  | <i>Councils' Assessment</i>   | <i>Change to Draft DPD</i> |
|---|---------------|--|---|----------------------------|
| <i>CO2b</i>   |               |  |   |                            |
| 10746 - Countryside Properties (Special Projects) Plc                                       | Object        | These objections relate to: (4) Table 1 in respect of Policy ST2; These objections relate to the failure of the Monitoring Strategy to provide clear indicators and targets for the delivery of new housing within the District generally (and specifically at Northstowe), to the lack of any clear strategy for making realistic assessments of future housing supply, and to the lack of any clear/effective mechanism for correcting an under-supply of new housing within the Plan. | <p>The phasing and delivery of new housing provision in the district as a whole and at Northstowe will be set out in the Core Strategy and Development Control documents and in the relevant Area Action Plan. Assessments of future housing supply will be carried out on a site-by-site basis, with the likelihood of development coming forward on the site, and the timescale for that development, assessed with reference to market conditions and with reference to the knowledge of the development control staff who deal with the site. Assessment of the likely number of homes that will come forward through "windfall" development has been carried out in the district's urban capacity study, an updated version of which will be published at the submission stage of the LDF.</p> <p>One of purposes of the Annual Monitoring Report is to identify if an under-supply of new housing is likely to occur during the plan period. If the Annual Monitoring Report identifies that there is a high likelihood of housing supply targets not being met, this will trigger modification of the Core Strategy and/or Area Action Plans to ensure that the under-supply of housing is remedied.</p> |                            |
| <i>LOII</i>   |               |  |   |                            |
| 9009 - The Wildlife Trust for Bedfordshire, Cambridgeshire, Northamptonshire & Peterborough | Object        | Modify indicators to make more relevant to planning process and to include a wider range of biodiversity measures. A far better measure for LDF purposes would be "Total area of County Wildlife Sites", as in the recent past, losses due to development proposals have been a major source of change.  | The total area of County Wildlife sites, and losses due to development, would be addressed as part of Core Output Indicator 8, for which one of the data requirements is the change in areas designated for the intrinsic environmental value including sites of international, national, regional or sub-regional significance. County Wildlife sites would be classified as an area of sub-regional importance.   | No change.                 |

Table 1a: Northstowe Core and Local Output Indicators

| <i>Representations</i>                                       | <i>Nature</i> | <i>Representation Summary</i>  | <i>Councils' Assessment</i>   | <i>Change to Draft DPD</i> |
|--|---------------|--|---|----------------------------|
| <i>Table 1a: Northstowe Core and Local Output Indicators</i> |               |  |   |                            |
| 10744 - Countryside Properties (Special Projects) Plc        | Object        | These objections relate to: (5) Table 1a in respect of Northstowe; These objections relate to the failure of the Monitoring Strategy to provide clear indicators and targets for the delivery of new housing within the District generally (and specifically at Northstowe), to the lack of any clear strategy for making realistic assessments of future housing supply, and to the lack of any clear/effective mechanism for correcting an under-supply of new housing within the Plan.                                      | <p>The phasing and delivery of new housing provision in the district as a whole and at Northstowe will be set out in the Core Strategy and Development Control documents and in the relevant Area Action Plan. Assessments of future housing supply will be carried out on a site-by-site basis, with the likelihood of development coming forward on the site, and the timescale for that development, assessed with reference to market conditions and with reference to the knowledge of the development control staff who deal with the site. Assessment of the likely number of homes that will come forward through "windfall" development has been carried out in the district's urban capacity study, an updated version of which will be published at the submission stage of the LDF.</p> <p>One of purposes of the Annual Monitoring Report is to identify if an under-supply of new housing is likely to occur during the plan period. If the Annual Monitoring Report identifies that there is a high likelihood of housing supply targets not being met, this will trigger modification of the Core Strategy and/or Area Action Plans to ensure that the under-supply of housing is remedied.</p> |                            |
| <i>NS03</i>  |               |  |   |                            |
| 8908 - Gallagher Longstanton Limited                         | Object        | Representations are made regarding the AAP policies in respect of the application of a housing mix to Northstowe. In particular the mix proposed is considered to be too heavily weighed towards 1 or 2 bedroom dwellings. Insofar as the Monitoring Strategy continues to need to refer to a target mix, the proportion of 1 and 2 bedroom houses should be reduced significantly and a more appropriate balance set out.   | The need for 1 and 2 bedroom dwellings is related to the need to provide for affordable housing at Northstowe.  |                            |
| <i>NS06</i>  |               |  |   |                            |
| 8910 - Gallagher Longstanton Limited                         | Object        | Representations are made in respect of Policy NS/22 of the AAP to better focus on the key consideration - actual walk time rather than straight line distances. It is suggested that the monitoring strategy likewise adopts targets relating to provision within a 1 minute walk (or 100 metre actual walking distance; 5 minutes walk (400 metres actual walking distance) and 15 minutes walk (1000 metres actual walking distance). These will be readily measurable within a single large development such as Northstowe. | Noted. It is considered that using this approach to the provision of facilities, even within a self-contained settlement like Northstowe, would probably not be practical. A suggested methodology for using actual walk time in an assessment of the accessibility of facilities would however be welcomed.  |                            |

Table 2: Contextual Indicators

| <i>Representations</i>  | <i>Nature</i> | <i>Representation Summary</i>  | <i>Councils' Assessment</i>   | <i>Change to Draft DPD</i>   |
|---|---------------|--|---|--|
| <i>Table 2: Contextual Indicators</i>   |               |  |   |  |
| 11319 - Cambridgeshire County Council   | Object        | There is no gross disposable income data for South Cambs households produced by ONS. There is earnings data (from ASHE of ONS). It would be useful to add CACI as the source of household income data. House prices are available from the Land Registry and we can specify 'entry level' house prices from banded data. The County Council can provide this analysis.   | Noted. This data will be obtained in the course of the preparation of the AMR.  |  |
| 11318 - Cambridgeshire County Council   | Object        | Economy page 55. This list is inadequate. It should be expanded to cover: Total employment - workplace employed and Total employed residents. The data source in both cases is the new Annual Population Survey from ONS. Add 'Incapacity benefit claimants' as these are far more numerous than the unemployed. Define unemployed as 'ILO' unemployed (not claimants/JSA as this figure excludes most women).   | Noted. Incapacity benefit is too specific an indicator to include in a limited set of contextual indicators intended to give a broad overview of the district.  | Add the following additional contextual indicator:<br>-Total employment, in terms of workplace employed and total employed residents                                       |
| 11320 - Cambridgeshire County Council   | Object        | The new Annual Population Survey should provide an overall employed residents/working population balance for South Cambs, although in practice it may be more robust to combine the data with Cambridge City Education page 56. We can add Key Stage 2 achievements. These are more robust than GCSE and A level passes as the latter include lots of 'cross-boundary' moves for the Sixth Form Colleges etc. There is HE information on young people accepted for university by residence, (source HEFC). | Noted.  | Include additional Contextual Indicator addressing Key Stage 2 achievements and include in the AMR . Request that County Council provide data on Key Stage 2 achievements. |
| <i>Table 3: Significant Effects Indicators</i>  |               |  |   |  |
| 11323 - Cambridgeshire County Council   | Object        | Page 66, - efficiency of the local economy. Should include employment (workplace population) estimates, not just the number of firms (source Annual Population Survey, which has replaced the labour Force Survey from July 2005). The 'employment rate' is as important as the economic activity rate.  | Noted.  | Include data on workplace population as part of this significant effects indicator in the Annual Monitoring Report.  |
| 9024 - The Wildlife Trust for Bedfordshire, Cambridgeshire, Northamptonshire & Peterborough | Object        | Modify indicators to make more relevant to planning process and a better reflection of changes in biodiversity. A far better measure for LDF purposes would be "Total area of County Wildlife Sites", as in the recent past, losses due to development proposals have been a major source of change.   | The total area of County Wildlife sites, and losses due to development, would be addressed as part of Core Output Indicator 8, for which one of the data requirements is the change in areas designated for the intrinsic environmental value including sites of international, national, regional or sub-regional significance. County Wildlife sites would be classified as an area of sub-regional importance. | No change.   |
| 11322 - Cambridgeshire County Council   | Object        | Page 65 - access to work. Should include Incapacity benefit recipient rate. The new Annual Population Survey should assist in providing improved data on the overall residents/workplace jobs picture.   | Noted.  | Include data on incapacity benefit recipient rate as part of this indicator in the Annual Monitoring Report.   |

Table 3: Significant Effects Indicators

| <i>Representations</i>                | <i>Nature</i> | <i>Representation Summary</i>   | <i>Councils' Assessment</i> | <i>Change to Draft DPD</i>  |
|---------------------------------------|---------------|---|-----------------------------|---|
| 11321 - Cambridgeshire County Council | Object        | Page 64 housing. Can be improved to cover lower quartile prices, entry level prices etc. Earnings data is now 'Annual Survey of Hours & Earnings, (ASHE) not the New Earnings Survey. | Noted.                      | Obtain earnings data from the Annual Survey of Hours & Earnings and replace reference to the New Earnings Survey in the Annual Monitoring Report. |